

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-07 H-02 INR-10 L-03

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EB-11 /140 W

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R 081545 Z JUN 73

FM USMISSION BERLIN

TO AMEMBASSY BONN

SECSTATE WASHDC 1933

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

ZEN AMCONSUL BREMEN

AMCONSUL DUSSELDORF

AMCONSUL FRANKFURT

AMCONSUL HAMBURG

AMCONSUL MUNICH

AMCONSUL STUTTGART

C O N F I D E N T I A L SECTION 3 OF 3 BERLIN 996

12. SOVIETS/ GDR ALSO CHALLENGE FRG REPRESENTATION OF WEST BERLIN IN INTERNATIONAL NEGOTIATIONS AND PARTICIPATION OF WEST BERLINERS AS INTEGRAL PART OF FRG DELEGATIONS, EXHIBITS, SPORTS TEAMS, ETC. (BERLIN 490, A-104). THIS HAS BEEN CARROT- AND- STICK AFFAIR WITH EAST EUROPEANS TAKING STUBBORN POSITION WHENEVER FRG ACTS IN CONJUNCTION WITH OR ON BEHALF OF WEST BERLIN, WHILE AT SAME TIME BEVY OF CONTACTMEN OFFER ATTRACTIVE POSSIBILITIES FOR CLOSE COOPERATION IN ALL FIELDS IF WEST BERLINERS WILL ONLY ENTER INTO SEPARATE ARRANGEMENTS. IT WAS THIS ASPECT OF QA THAT RECEIVED SPECIAL ATTENTION DURING BRANDT- BREZHNEV VISIT, BOTH BECAUSE SEVERAL FRG- SOVIET AGREEMENTS WITH UNSETTLED BERLIN CLAUSES WERE CONFIDENTIAL

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PENDING AT TIME AND BECAUSE OF PUBLICITY GIVEN SOVIET TACTICS AS RESULT OF ANTICS DURING SOVIET TRADE EXHIBIT (BERLIN A-92, BERLIN 721, 752, 809). IN PAST WEEKS, THERE HAVE BEEN SOME SIGNS THAT SOVIET/

EAST EUROPEAN POSITION MIGHT EASE A BIT-- DECISION, WITH MOSCOW AND EAST GERMAN CONCURRENCE, TO HAVE INTERNATIONAL THEATRICAL CONGRESS TAKE PLACE WITH JOINT FRG- WEST BERLIN PARTICIPATION; DECISION BY EAST EUROPEANS TO PARTICIPATE IN PENTATHLON WHERE WEST BERLINERS WILL COMPETE WITH FRG TEAMS; AND AGREEMENT TO PERMIT WEST BERLINERS TO COMPETE WITH OTHER FRG ATHLETES IN LENINGRAD TRACK MEET JUNE 16-17-- BUT WEST BERLINERS CONTINUE TO REMAIN MOST SKEPTICAL.

13. THE OTHER ASPECT OF TIES OF LONG- RANGE CONCERN TO BERLIN IS FULLY WITHIN FRG POWERS TO CONTROL: CONTINUED FINANCIAL AND MORAL SUPPORT FOR CITY. FEDERAL SUBSIDIES HAVE BEEN MAINTAINED, BUT BERLINERS REACTED SHARPLY WHEN FRG ANNOUNCED IN FEBRUARY 1973 ITS INTENTION TO CEASE PAYMENT OF ENTRY FEES FOR BERLINERS VISITING EAST BERLIN AND GDR(BONN BACK-TRACKED ONLY WHEN FACED WITH SHARP OUTCRIES FROM ALL POLITICAL PARTIES IN BERLIN AS WELL AS FROM WIDE RANGE OF CRITICS IN BONN). BERLINERS HAVE BEEN HEARTENED BY FRG SUCCESS IN HAVING INTERNATIONAL ORGANIZATION (WHO) LOCATE A PROJECT OFFICE IN WEST BERLIN FOR FIRST TIME, AND BY SCHEDULING OF A UNIDO MEETING (WITH EAST EUROPEAN PARTICIPATION) OF DEVELOPMENT-BANK EXPERTS IN WEST BERLIN IN JULY 1973. IT REMAINS AN OPEN QUESTION, HOWEVER, WHETHER SAME LEVEL OF FEDERAL INTEREST CAN BE SUSTAINED IN YEARS AHEAD.

14. LAST ASPECT OF QA TO SEE FRUITION HAS BEEN ESTABLISHMENT OF SOVIET FACILITIES CALLED FOR IN AGREED MINUTE II. CONSUL GENERAL SHARKOV ARRIVED FIVE DAYS BEFORE JUNE 3 ANNIVERSARY AND WILL OPEN HIS OFFICE JUNE 11. LARGE PORTION OF 34 SOVIET COMMERCIAL PERSONNEL PERMITTED TO RESIDE IN WESTERN SECTORS BY TERMS OF AGREEMENT HAVE ALREADY BEEN APPROVED. DELAY IN OPENING SOVIET OFFICES WAS ATTRIBUTABLE TO PERSISTENT SOVIET EFFORTS TO DEVIATE FROM ESTABLISHED PROCEDURES IN REGARD TO ACCREDITATION, APPLICATIONS FOR WORK PERMITS, PROPERTY CONTRACT FORMS, CONFIDENTIAL

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ETC., AND FROM SOVIET DESIRE TO STAKE OUT AS WIDE A RANGE OF PERMISSIBLE ACTIVITIES FOR CONSULATE GENERAL AS POSSIBLE, GOING WELL BEYOND WHAT WAS CONTEMPLATED IN QA. THERE ARE ALSO SOME INDICATIONS THAT SOVIET EMBASSY IN EAST BERLIN WAS IN NO HURRY, INASMUCH AS IT WISHED TO ESTABLISH A CONTINUED VOICE IN WEST BERLIN AFFAIRS DESPITE ENTRY ON SCENE OF CONSUL GENERAL. OFFICIAL SOVIET PRESENCE HAS BEEN AUGMENTED BY HYPERACTIVE CULTURAL PROGRAM(BERLIN 750) AND SOLO SOVIET TRADE EXHIBIT. DICHOTOMY OF BERLIN VIEWS TOWARD INCREASED SOVIET PRESENCE IS MANIFESTED BY BERLINERS' CLOSE MONITORING OF DEVIATE SOVIET BEHAVIOR, AT SAME TIME THEY COMPETE WITH EACH OTHER

TO BE IN VANGUARD OF THOSE ENJOYING NEW SOVIET CONTACTS.

15. LEAVING ASIDE LARGER EUROPEAN MANIFESTATIONS OF BERLIN AGREEMENT-- PAVING WAY FOR CSCE, MBFR, ETC-- IT IS PROBABLY STILL TOO SOON TO MAKE ANY CONCLUSIVE JUDGEMENTS AS TO ITS LASTING IMPACT FOR CITY. ADVANTAGES FOR BERLINERS IN TERMS OF CONVENIENCE AND SECURITY HAVE BEEN REAL AND IMMEDIATELY ENJOYED; DISADVANTAGES IN TERMS OF LEGAL VIEWS HAVE IMPOSED LITTLE IN THE WAY OF PERSONAL HARDSHIP. WHAT REMAINS UNCERTAIN IS LONG- TERM FUTURE: WHETHER FRG AND ALLIED INTEREST IN CITY WILL ENDURE AT SAME LEVELS; WHETHER WEST BERLIN CAN COPE WITH THE ENHANCED INTERNATIONAL ACTIVITY AND PRESTIGE OF EAST BERLIN; WHETHER ANY OF THE MANY DIFFICULT- TO- IMPLEMENT SUGGESTIONS FOR NEW ECONOMIC, SCIENTIFIC AND TECHNICAL ROLES FOR THE CITY CAN BE REALIZED; WHETHER GDR WILL CEASE TREATING WITH WEST BERLIN AS A SEPARATE POLITICAL ENTITY; AND WHETHER USSR, GDR AND THEIR ALLIES CAN BE PERSUADED AT SOME POINT TO SETTLE FOR AGREED INTERPRETATIONS OF QA PROVISIONS WITHOUT CONTINUED CAMPAIGN TO WHITTLE AWAY AND RENEGOTIATE. NO ANSWERS TO THESE IMPONDERABLES WERE PROVIDED IN QA. KLEIN

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